

General Assembly

Amendment

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LCO No. 7878

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Offered by:

REP. FONTANA, 87th Dist. REP. WILLIAMS, 68th Dist. REP. STAPLES, 96th Dist.

To: Subst. House Bill No. 7182

File No. 706

Cal. No. 547

"AN ACT CONCERNING CERTIFIED COMPETITIVE VIDEO SERVICE."

- In line 466, strike "Each" and insert "The Department of Public
- 2 Utility Control shall not require a" in lieu thereof
- 3 In line 467, strike "shall not be required"
- 4 In line 468, strike "be required to"
- 5 In line 651, strike "drop" and insert "outlet" in lieu thereof
- 6 In line 745, strike "A" and insert "The Department of Public Utility
- 7 Control shall not require a" in lieu thereof
- 8 In line 746, strike "shall not be required"
- 9 In line 747, strike "be required to"
- In line 894, strike "drop" and insert "outlet" in lieu thereof

11 After the last section, add the following and renumber sections and 12 internal references accordingly:

"Sec. 501. (NEW) (*Effective October 1, 2007*) (a) There is established an account to be known as the "municipal video competition trust account", which shall be a separate, nonlapsing account within the General Fund. Interest earned on said account shall be credited to said account. The account shall contain any moneys required by this section to be deposited in the account.

(b) (1) Not later than the last day of the month succeeding the last quarterly return due date for each fiscal year for the tax imposed under sections 12-256 and 12-258 of the general statutes, as amended by this act, with respect to certified competitive video service, the first five million dollars of the tax due under said sections for such fiscal year as a result of the tax imposed on gross earnings from certified competitive video service shall be deposited in said account for purposes of distribution as property tax relief to the towns, cities and boroughs of the state. The amount to be distributed to each town from said account shall be a proportional part of the total amount of such distribution determined with respect to each town by the following ratio: The total number of subscribers to certified competitive video service located in such town at the end of such fiscal year shall be the numerator of the fraction, and the total number of subscribers to certified competitive video service located in all towns in this state at the end of such fiscal year shall be added together, and the sum shall be the denominator of the fraction. (2) Any city or borough not consolidated with the town in which it is located and any town containing such a city or borough shall receive a portion of the amount allocated to such town under subdivision (1) of this subsection on the basis of the following ratio: The total property taxes levied in such fiscal year by such town, city or borough shall be the numerator of the fraction, and the total property taxes levied in such fiscal year by the town and all cities or boroughs located within such town shall be added together, and the sum shall be the denominator of the fraction. Any such city or borough may, by vote of its legislative body, direct

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the Secretary of the Office of Policy and Management to reallocate all or a portion of the share of such city or borough to the town in which it is located.

- (c) Not later than the fifteenth day of the month succeeding the last quarterly return due date in each fiscal year for the tax imposed under sections 12-256 and 12-258 of the general statutes, as amended by this act, with respect to certified competitive video service, the Secretary of the Office of Policy and Management shall certify to the Commissioner of Revenue Services the amount of property taxes payable for the preceding fiscal year as required for the ratio under subdivision (2) of subsection (b) of this section.
- (d) Not later than August 15, 2008, and annually thereafter, the Secretary of the Office of Policy and Management shall certify to the Comptroller the amount of payment to be made to each municipality from said account in accordance with this section and the Comptroller shall draw the Comptroller's order on the Treasurer not later than the twenty-fifth day of August in the same year. The Treasurer shall pay the respective amount to each municipality in accordance with this section on or before the thirtieth day of August in the same year.
- Sec. 502. Section 12-256 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2007*):
 - (a) For purposes of this section, "quarterly period" means a period of three calendar months commencing on the first day of January, April, July or October and ending on the last day of March, June, September or December, respectively.
 - (b) Each person operating a community antenna television system under chapter 289 or a certified competitive video service pursuant to sections 2 to 12, inclusive, of this act and each person operating a business that provides one-way transmission to subscribers of video programming by satellite shall pay a quarterly tax upon the gross earnings from (1) the lines, facilities, apparatus and auxiliary equipment in this state used for operating a community antenna

television system, or (2) the transmission to subscribers in this state of video programming by satellite <u>or by a certified competitive video service provider</u>, as the case may be. No deduction shall be allowed from such gross earnings for operations related to commissions, rebates or other payments, except such refunds as arise from errors or overcharges. On or before the last day of the month next succeeding each quarterly period, each such person shall render to the commissioner a return on forms prescribed or furnished by the commissioner, signed by the person performing the duties of treasurer or an authorized agent or officer of the system <u>or service</u> operated by such person, which return shall include information regarding the name and location within this state of such system <u>or service</u> and the total amount of gross earnings derived from such operations and such other facts as the commissioner may require for the purpose of making any computation required by this chapter.

- 92 Sec. 503. Section 12-258 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2007*):
 - (a) Each person included in section 12-256, as amended by this act, shall be taxed upon the amount of the gross earnings in each quarterly period from the lines, facilities, apparatus and auxiliary equipment operated by it in this state, or from the transmission of video programming by satellite or by a certified competitive video service provider to this state, as the case may be, at the rates provided in this section.
 - (b) Gross earnings for any quarterly period, for the purposes of assessment and taxation, shall be as follows: In the case of a person carrying on the business wholly within the limits of this state, the entire amount of the gross earnings subject to the tax imposed under section 12-256, as amended by this act; in the case of a person also carrying on the business outside of this state, a portion of the entire amount of the gross earnings subject to the tax imposed under section 12-256, as amended by this act, apportioned to this state as follows: (1) In the case of a person operating a community antenna television

system, such portion of the total gross earnings from the lines, facilities, apparatus and auxiliary equipment operated by it as is represented by the total number of miles of lines operated by such person within this state on the first day and on the last day of such quarterly period to the total number of miles of lines operated by such person both within and without the state on said dates; [and] (2) in the case of a person operating a business that provides one-way transmission to subscribers of video programming by satellite, such portion of the total gross earnings from the transmission to subscribers in this state as is represented by the total number of subscribers served by such person within this state on the first day and on the last day of such quarterly period to the total number of subscribers served by such person both within and without the state on said dates; and (3) in the case of a person providing certified competitive video service, such portion of the total gross earnings from the transmission to subscribers in this state as is represented by the total number of subscribers served by such person within this state on the first and the last days of such quarterly period to the average of the total number of subscribers served by such person both within and without the state on said dates.

- (c) The rates of tax on the gross earnings as determined in this section shall be as follows: (1) Persons operating a community antenna television system or a certified competitive video service, five per cent of such gross earnings, reduced by any assessments made pursuant to section 16-49 which are attributable to the year in which such tax is assessed; and (2) persons operating a business that provides one-way transmission to subscribers of video programming by satellite, five per cent of such gross earnings.
- Sec. 504. Section 12-80b of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2007*):
 - (a) (1) Each taxpayer described in subsection (a) of section 12-80a that owns tangible personal property used both to render telecommunications service subject to tax under chapter 219 and to render community antenna television service or a certified competitive

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video service subject to tax under said chapter 219, shall have part of
such property taxed as provided in said section 12-80a and part of such
property exempt from property tax in accordance with section 12-268j.

- (2) The portion of such property to be taxed as provided in section 12-80a and the portion exempt under section 12-268j shall be computed, as provided in regulations adopted by the Commissioner of Revenue Services in accordance with the provisions of chapter 54 on the taxpayer's gross receipts from rendering telecommunications service or a certified competitive video service, as defined in chapter 219, and from rendering community antenna television service, as defined in said chapter 219, or on some other basis permitted under such regulations.
 - (b) (1) Each taxpayer not described in subsection (a) of section 12-80a that owns tangible personal property used both to render telecommunications service subject to tax under chapter 219 and to render community antenna television service or a certified competitive video service subject to tax under said chapter 219 shall have part of such property taxed as provided in this chapter, without regard to said section 12-80a, and part of such property exempt from property tax in accordance with section 12-268j.
 - (2) The portion of such property to be taxed as provided in this chapter, without regard to section 12-80a and the portion exempt under section 12-268j shall be computed, as provided in regulations adopted by the Commissioner of Revenue Services in accordance with the provisions of chapter 54, on the basis of the taxpayer's gross receipts from rendering telecommunications service, as defined in chapter 219, and from rendering community antenna television service or a certified competitive video service, as defined in said chapter 219, or on some other basis permitted under such regulations.
- 172 (c) For purposes of this section, "assessment year" means the assessment year under this chapter.
- Sec. 505. Section 12-268j of the general statutes is repealed and the

following is substituted in lieu thereof (*Effective October 1, 2007*):

(a) The taxation provided for in chapter 211 upon gross earnings in any year shall be in lieu of all taxes with respect to such year on (1) tangible personal property used solely and exclusively in a business so specified by a company included in section 12-256, as amended by this act, and (2) for assessment years 2008, 2009 and 2010, all tangible personal property acquired on or after October 1, 2007, and until September 30, 2010, to upgrade an existing telecommunications network, even if the tangible personal property is used solely or in part in the provision of competitive video programming service, in a business so specified by a company included in section 12-256, as amended by this act.

- (b) The taxation provided for in chapter 211 upon gross earnings in any year shall be in lieu of all taxes with respect to such year on part of the tangible personal property that is used both to render telecommunications service subject to tax under chapter 219 and to render community antenna television service or a certified competitive video service subject to tax under chapter 219. The portion of such property in lieu of which taxation is provided for in chapter 211 and which is exempt from property tax is determined as provided in section 12-80b, except as provided in subsection (a) of this section.
- Sec. 506. Subsection (a) of section 12-407 of the general statutes is amended by adding subdivisions (38) to (40), inclusive, as follows (Effective October 1, 2007):
 - (NEW) (38) "Certified competitive video service" means video programming service provided through wireline facilities, a portion of which are located in the public right-of-way, without regard to delivery technology, including Internet protocol technology. "Certified competitive video service" does not include any video programming provided by a commercial mobile service provider, as defined in 47 USC 332(d); any video programming provided as part of community antenna television service; any video programming provided as part

of, and via, a service that enables users to access content, information, electronic mail or other services over the Internet.

- 209 (NEW) (39) "Directory assistance" means an ancillary service of 210 providing telephone number information or address information.
- (NEW) (40) "Vertical service" means an ancillary service that is offered in connection with one or more telecommunications services, offering advanced calling features that allow customers to identify callers and to manage multiple calls and call connections, including
- 215 conference bridging services.
- Sec. 507. Subparagraph (L) of subdivision (2) of subsection (a) of section 12-407 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2007*):
- (L) (i) The rendering of community antenna television service, as defined in subdivision (27) of this subsection, for a consideration on or after January 1, 1990, exclusive of any such service rendered by an employee for the employer of such employee.
- 223 (ii) The rendering of certified competitive video service, as defined 224 in subdivision (38) of this subsection, as amended by this act, for 225 consideration on or after October 1, 2007, exclusive of any such service 226 rendered by an employee for the employer of such employee.
- Sec. 508. Subdivision (26) of subsection (a) of section 12-407 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2007*):
- 230 (26) (A) "Telecommunications service" means the electronic transmission, conveyance or 231 routing of any interactive 232 electromagnetic communications including but not limited to voice, 233 image, data [and] audio, video or any other information [, by means of 234 but not limited to wire, cable, including fiber optical cable, microwave, 235 radio wave or any combinations of such media, and the leasing of any 236 such service. "Telecommunications service" includes, but is not limited

237 to, basic telephone service, including any facility or service provided in 238 connection with such basic telephone service, toll telephone service 239 and teletypewriter or computer exchange service, including but not 240 limited to residential and business service, directory assistance, two-241 television service, cellular mobile telephone 242 telecommunication service, specialized mobile radio and pagers and 243 service, including any form of mobile two-way paging 244 communication] or signals to a point or between or among points. 245 "Telecommunications service" includes such transmission, conveyance 246 or routing in which computer processing applications are used to act 247 on the form, code or protocol of the content for purposes of 248 transmission, conveyance or routing without regard to whether such 249 service is referred to as a voice over Internet protocol service or is 250 classified by the Federal Communications Commission as enhanced or 251 value added. "Telecommunications service" does not include (i) value-252 added nonvoice data services, [in which computer processing 253 applications are used to act on the information to be transmitted, (ii) 254 any one-way radio or television broadcasting transmission] (ii) radio 255 and television audio and video programming services, regardless of 256 the medium, including the furnishing of transmission, conveyance or 257 routing of such services by the programming service provider. Radio 258 and television audio and video programming services shall include, 259 but not be limited to, cable service as defined in 47 USC 522(6), audio 260 and video programming services delivered by commercial mobile 261 radio service providers, as defined in 47 CFR 20, and video 262 programming service by certified competitive video service providers, 263 (iii) any telecommunications service (I) rendered by a company in 264 control of such service when rendered for private use within its 265 organization, or (II) used, allocated or distributed by a company within 266 its organization, including in such organization affiliates, as defined in 267 section 33-840, for the purpose of conducting business transactions of 268 the organization if such service is purchased or leased from a company 269 rendering telecommunications service and such purchase or lease is 270 subject to tax under this chapter, [and] (iv) access or interconnection 271 service purchased by a provider of telecommunications service from

another provider of such service for purposes of rendering such service, provided the purchaser submits to the seller a certificate attesting to the applicability of this exclusion, upon receipt of which the seller is relieved of any tax liability for such sale so long as the certificate is taken in good faith by the seller, (v) data processing and information services that allow data to be generated, acquired, stored, processed or retrieved and delivered by an electronic transmission to a purchaser where such purchaser's primary purpose for the underlying transaction is the processed data or information, (vi) installation or maintenance of wiring equipment on a customer's premises, (vii) tangible personal property, (viii) advertising, including, but not limited to, directory advertising, (ix) billing and collection services provided to third parties, (x) Internet access service, (xi) ancillary services, and (xii) digital products delivered electronically, including, but not limited to, software, music, video, reading materials or ring tones.

(B) For purposes of the tax imposed under this chapter (i) gross receipts from the rendering of telecommunications service shall include any subscriber line charge or charges as required by the Federal Communications Commission and any charges for access service collected by any person rendering such service unless otherwise excluded from such gross receipts under this chapter and vertical and directory assistance services; (ii) gross receipts from the rendering of telecommunications service shall not include any local charge for calls from public or semipublic telephones; and (iii) gross receipts from the rendering of telecommunications service shall not include any charge for calls purchased using a prepaid telephone calling service, as defined in subdivision (34) of this subsection.

Sec. 509. (NEW) (*Effective July 1, 2007*) (a) There is established an account to be known as the "public, educational and governmental programming and education technology investment account", which shall be a separate, nonlapsing account within the General Fund. The account shall contain any moneys required by law to be deposited in the account.

(b) The moneys in said account shall be expended by the Department of Public Utility Control as follows: (1) Fifty per cent of said moneys shall be available to local community antenna television and video advisory councils; state-wide community antenna television and video advisory councils; public, educational and governmental programmers and public, educational and governmental studio operators to subsidize capital and equipment costs related to producing and procuring such programming, and (2) fifty per cent of said moneys shall be available to boards of education and other education entities for education technology initiatives.

- (c) The account shall be supported solely through a tax equal to one-half of one per cent of the gross earnings paid to the state beginning October 1, 2007, and before October 1, 2009, and a tax equal to one-quarter of one per cent of the gross earnings paid to the state on or after October 1, 2009, by each person operating a community antenna television system under chapter 289 of the general statutes or a certified competitive video service pursuant to sections 2 to 13, inclusive, of this act and each person operating a business that provides one-way transmission to subscribers of video programming by satellite.
- (d) On or before October 1, 2007, the Department of Public Utility Control shall initiate a contested case proceeding to establish eligibility requirements and procedures for applying for allocations from the account. On or before April 1, 2008, the department shall issue a final decision in the contested case proceeding. Such decision shall include any recommendations to the Governor and the General Assembly that the department deems necessary with regard to the ongoing operation of the account.
- Sec. 510. (NEW) (*Effective October 1, 2007*) Notwithstanding any provision of the general statutes, any regulation or any decision of the Department of Public Utility Control, any municipal electric utility, including its affiliate or subsidiary, which on July 1, 2007, is the holder of a second franchise to provide community antenna television service

in a defined franchise area in the state shall be eligible to be a certified competitive video service provider for all purposes, regardless of the technology or technologies used to provide video programming, and may file an application to the department for a certificate of video franchise authority pursuant to section 2 of this act. Such certificate, if granted, shall (1) replace the certificate of public convenience and necessity to provide community antenna television service previously issued to such municipal electric utility, its affiliate or subsidiary, which shall thereafter be subject to the provisions of sections 2 to 12, inclusive, of this act, (2) not limit the services in addition to video programming that said certified video service provider may offer subscribers within its service area footprint, and (3) be expressly limited to the service area footprint in which the franchise holder is authorized to provide community antenna television service as of July 1, 2007. The requirements of sections 16-331 to 16-333p, inclusive, of the general statutes and of any regulations adopted pursuant to said sections shall not apply unless specifically made applicable to certified competitive video service providers.

Sec. 511. (NEW) (Effective October 1, 2007) There is established a state-wide community antenna television advisory council to assist local community antenna television advisory councils in the performance of their functions and disseminate information to local advisory councils that is relevant to the interests of customers of community antenna television companies. The state-wide advisory council shall consist of the following members: (1) Three appointed by the Governor; (2) two appointed by the speaker of the House of Representatives; (3) two appointed by the president pro tempore of the Senate; (4) one appointed by the majority leader of the House of Representatives; (5) one appointed by the majority leader of the Senate; (6) two appointed by the minority leader of the House of Representatives; and (7) two appointed by the minority leader of the Senate. The term of each member of the state-wide advisory council shall be coterminous with the term of the appointing authority for said member. Not later than January 1, 2008, and annually thereafter, the

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members shall elect a chairperson of said council from among the members of the council.

- Sec. 512. Subsection (d) of section 16-331 of the general statutes is amended by adding subdivision (7) as follows (*Effective October 1*, 2007):
- 378 (NEW) (7) Notwithstanding the provisions of this subsection, if at 379 any time after the grant of an initial or renewal term of a franchise, the 380 community antenna television company and the third-party nonprofit 381 community access provider reach an agreement that the community 382 antenna television company will provide a capital contribution to such 383 provider in a mutually agreeable amount solely for the purpose of the 384 upgrade or replacement of capital equipment, the Department of 385 Public Utility Control shall grant a two-year extension of such 386 franchise term, provided the community antenna television company 387 commits to not pass through said capital contribution in subscriber 388 rates or community access fees. In a franchise area with more than one 389 community access provider, an agreement shall be deemed to be 390 reached when two-thirds or more of the community access providers 391 within that franchise independently reach agreement with the 392 community antenna television company. Only those community access 393 providers reaching agreement shall receive the funding mutually 394 agreed upon pursuant to this subdivision. Such extension shall not be 395 a contested case proceeding and shall be applicable to no more than 396 one time per franchise term.
- Sec. 513. Subsection (f) of section 16-331 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective* 399 October 1, 2007):
 - (f) Each applicant for a certificate shall finance the reasonable costs of a community needs assessment, conducted by an independent consultant and developed jointly by the department, the Office of Consumer Counsel, the local advisory council and the applicant, which assessment shall analyze a community's future cable-related

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405 needs and, if applicable, shall provide the department with assistance 406 in analyzing an operator's past performance, as defined in subsection 407 (d) of [section 16-333l] this section. The department shall supervise the 408 assessment and provide the independent consultant with the date 409 upon which the assessment shall be completed and filed with the 410 department. Such community needs assessment shall be conducted in 411 lieu of the requirement in subdivision (12) of subsection (c) of section 412 16-333-39 of the regulations of Connecticut state agencies. In its final 413 decision on the application for a certificate, the department shall state 414 the reasons for not implementing any key recommendations made in 415 any such needs assessment. The provisions of this subsection shall not 416 apply to a franchise area which is subject to effective competition, as 417 defined in 47 USC 543, as from time to time amended, at the time the 418 application is received by the department.

- Sec. 514. Subsection (g) of section 16-331 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2007*):
- 422 (g) Each certificate of public convenience and necessity for a 423 franchise issued pursuant to this section shall be nonexclusive, and 424 each such certificate issued for a franchise in any area of the state 425 where an existing franchise is currently operating shall not contain 426 more favorable terms or conditions than those imposed on the existing 427 franchise. This subsection shall not apply to the length of the term of 428 such certification as may be determined pursuant to subsection (d) of 429 this section. A certificate may require a franchise to enter into good 430 faith negotiations to facilitate community access television 431 interconnection with an existing or potential competitor franchise.
- Sec. 515. Subsection (d) of section 16-331a of the general statutes is repealed and the following is substituted in lieu thereof (*Effective* 434 October 1, 2007):
- (d) Each company or organization shall conduct outreach programs and promote its community access services. Such outreach and

437 promotion may include, but not be limited to (1) broadcasting cross-438 channel video announcements, (2) distributing information throughout 439 the franchise area and not solely to its subscribers, (3) including 440 community access information in its regular marketing publications, 441 broadcasting character-generated text messages or video 442 announcements on barker or access channels, (5) making speaking 443 engagements, [and] (6) holding open receptions at its community 444 access facilities, and (7) in multitown franchise areas, encouraging the formation and development of local community access studios 445 446 operated by volunteers or nonprofit operating groups.

- Sec. 516. Subsection (h) of section 16-331a of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2007*):
 - (h) Upon the request of the Office of Consumer Counsel or the franchise's advisory council, and for good cause shown the department shall require an organization responsible for community access operations to have an independent audit conducted at the expense of the organization. For purposes of this subsection, "good cause" may include, but not be limited to, the failure or refusal of such organization (1) to account for and reimburse the community access programming budget for its commercial use of community access programming facilities, equipment or staff, or for the allocation of such facilities, equipment or staff to functions not directly related to the community access operations of the franchise, (2) to carry over unexpended community access programming budget accounts at the end of each fiscal year, (3) to properly maintain community access programming facilities or equipment in good repair, or (4) to plan for the replacement of community access programming equipment made obsolete by technological advances. In response to any such request, the department shall state, in writing, the reasons for its determination.
- Sec. 517. Section 16-331a of the general statutes is amended by adding subsection (o) as follows (*Effective October 1, 2007*):

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(NEW) (o) Each company or organization shall consult with its advisory council in the formation of a community access programming policy, the adoption of the community access programming budget and the allocation of capital equipment and community access programming resources.

Sec. 518. Section 16-331c of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2007*):

Each community antenna television company, as defined in section 16-1, shall annually contribute to the advisory council in its franchise area an amount not less than two thousand dollars [. An] and to the state-wide community antenna television advisory council an amount not less than two hundred dollars. A local advisory council may at its option receive any or all of its funding through in-kind services of the community antenna television company. [Each] The state-wide community antenna television advisory council and each local advisory council shall annually, on January thirty-first, provide the Department of Public Utility Control with an accounting of any funding or services received."